#### Planning Commission Work Session

January 31, 2023



## RZN22-0004 Glade Spring Crossing

Location 1000-block Glade Road

Owner Glade Spring Crossing, LLC

Parcel Size ±45 ac.

Use Agricultural

Zoning RR1

FLU Low density residential



## RZN22-0004 Glade Spring Crossing

#### **Key Dates:**

- Application submittal 11/30/2022
- Neighborhood Meeting 12/07/2022
- Planning Commission preview at work session 12/20/2022
- Planning Commission work session 01/17/2023
- Planning Commission work session 01/31/2023
- Staff Report available 02/10/2023
- Planning Commission work session 02/21/2023
- Planning Commission Public Hearing 03/07/2023
- Town Council dates TBA



#### Work Session

- Review applicant's request to modify Creek
   Valley Overlay & do work within the CVO
- Review variance requests and street sections
- Review proffer evaluation
- Other follow-up



## Creek Valley Overlay

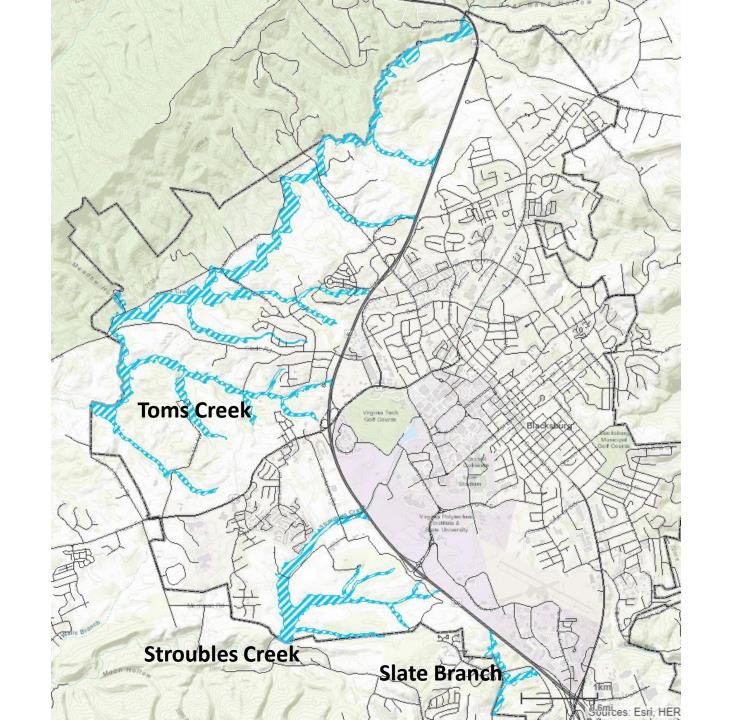
- Restrictive zoning overlay district west of US 460bypass
- Designed to protect sensitive creek areas and adjacent land from development and grading
- Intended to enhance the floodplain protections with regulations
- Limits permitted uses
- Restricts grading & land-disturbing activities

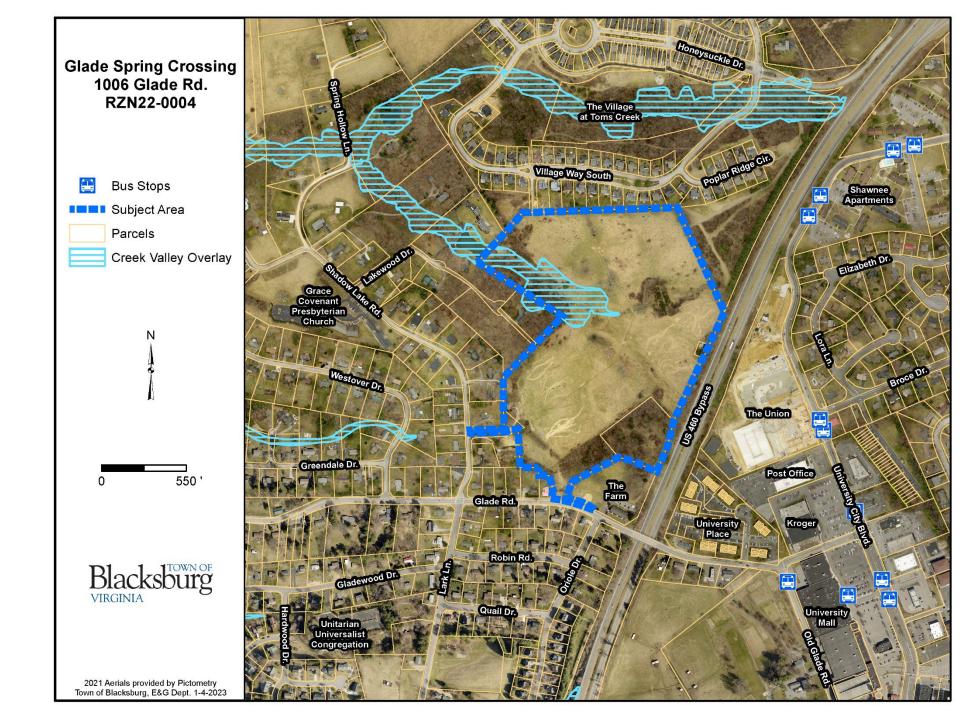


#### Request to Modify Creek Valley Overlay

- CVO geography is defined in zoning ordinance:
  - Toms Creek & 100-yr floodplain; Stroubles Creek & floodplain west of West Campus Drive; Slate Branch & floodplain west of 460-bypass; 25% or greater slopes adjacent to floodplain or within 50' of creek; all adjacent wetlands; any other land within 50' of the centerline of the creek that is not otherwise implicated
- Currently mapped based largely on older data
- Ordinance offers a method to re-define the CVO based on survey & criteria



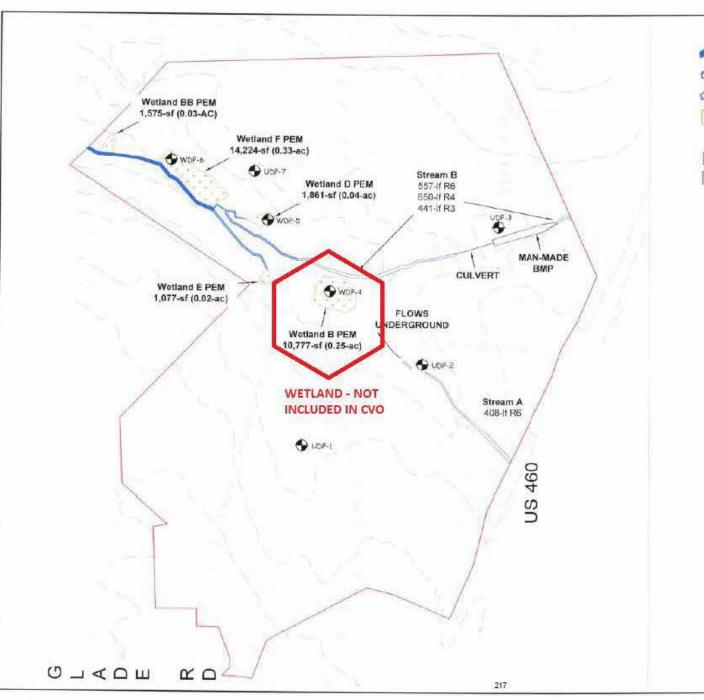




#### Creek Valley Overlay

- Applicant requests to "redraw" CVO based on the geographical criteria in the ordinance
- Applicant's request includes revised survey data showing 100-year floodplain; areas of 25% or greater slope; and revised map of US waters including wetlands
- Applicant will have to further revise the CVO boundary to include the wetlands identified by ECS







\*MATER FEATURES WERE DEDNIGHTED BY ECK ON FERRIDARY 17, 2022 AND LOCATED USING A SUB-METER ACCURACY CIPS THAT

"WALER FEATURES DEPICTED IMPROVISHING NE CONSIDERED PRELIVINARY UNTIL CONFIRMED BY THE US. PRINT CORPS OF ENGINEERS

SCALE (IN FEET)



PROPERTY

ROAD

ROAD

GLADE

VIRGINIA

BLACKSBURG,

# MATERS OF THE U.S. DELINEATION MAP CARY HOPPER

ENGINEER DRAFTING AMM JMH

PROJECT NO 47:13438-A

1 OF 1
DATE PROPAGE 2022

## Creek Valley Overlay

- Request to do land-disturbing work in the Creek Valley
  Overlay requires Zoning Administrator approval
- The use proposed within the CVO (pump station; trail; individual unit lots; open space) are all permitted uses in the CVO
- Additional information will be needed to determine the full impact of proposed work including pump station and trail
  - Individual unit lots will not be permitted to construct retaining walls, accessory structures, or other permanent obstacles in the CVO area on their lots.



#### Variances

- Applicant has requested a number of variances to specific subdivision ordinance standards
- All standards must be followed unless specifically addressed through the rezoning, or at the major subdivision preliminary plat public hearing.



## Request to remove from Toms Creek Basin Unsewered Area

- Parcel is located in the "Toms Creek Basin
  Unsewered Area" which limits development to
  traditional septic systems, or STEP/STEG systems.
  - These systems are not appropriate for the density proposed
  - The applicant is proposing a new pump station to handle the development's wastewater to pump into the Town's gravity system



#### Utility Separation Variance

- Applicant requests to reduce minimum utility separation overall
- Variance may be appropriate in some locations, but a blanket approval is not appropriate



#### Cul-de-Sac Variance

- Subdivision ordinance requires bulb cul-desac, but T or Y turnarounds may be approved by administrator or PC
- Applicant requests to construct a Branch turnaround instead of a bulb cul-de-sac
  - Branch turnaround is accepted by VDOT



#### 25 ft. min. --30 ft. min. **Proposed Layout** T - Type Branch Type EXISTING 15: P.U.E. Alternative Turnaround FIGURE B(1)-12 CULS-DE-SAC AND TURNAROUND DETAILS **62**) **VDOT Manual** OPEN SPACE 63 64) 113 (65) 110 112 67.0 D.O----PLANO (STREET D) STREET D STREET D STA: 3+59.36 (116) 117 118 119 120 124 (121) 122 123

#### Street Grades Variance

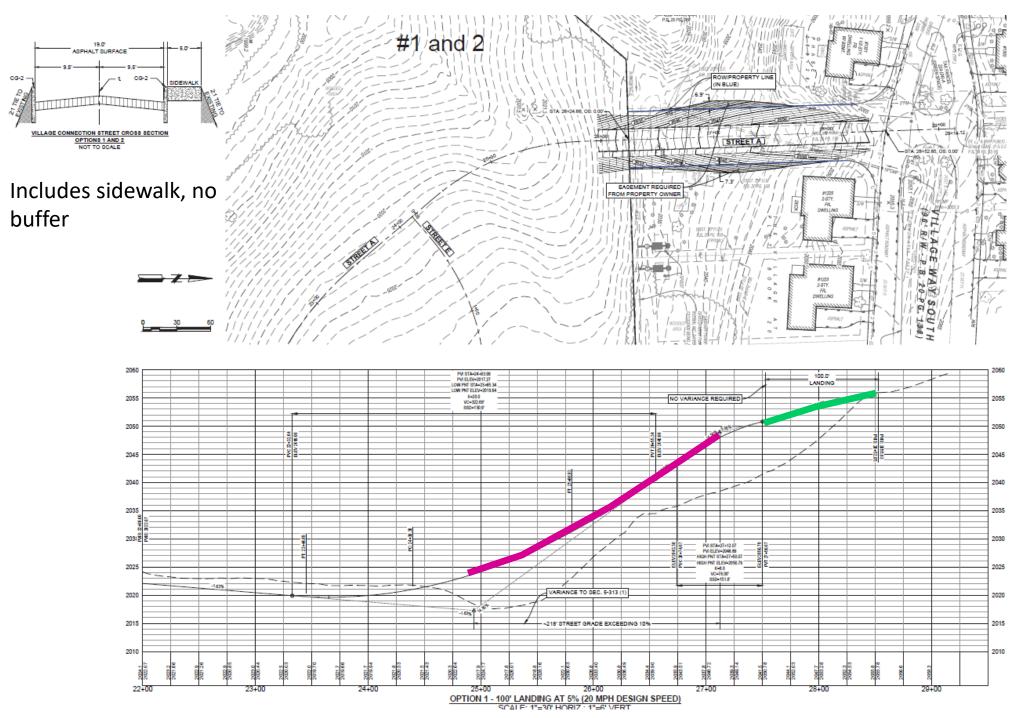
- Subdivision ordinance sets maximum grade for streets of 10%
- Applicant requests maximum of 15% for connection to Village Way South



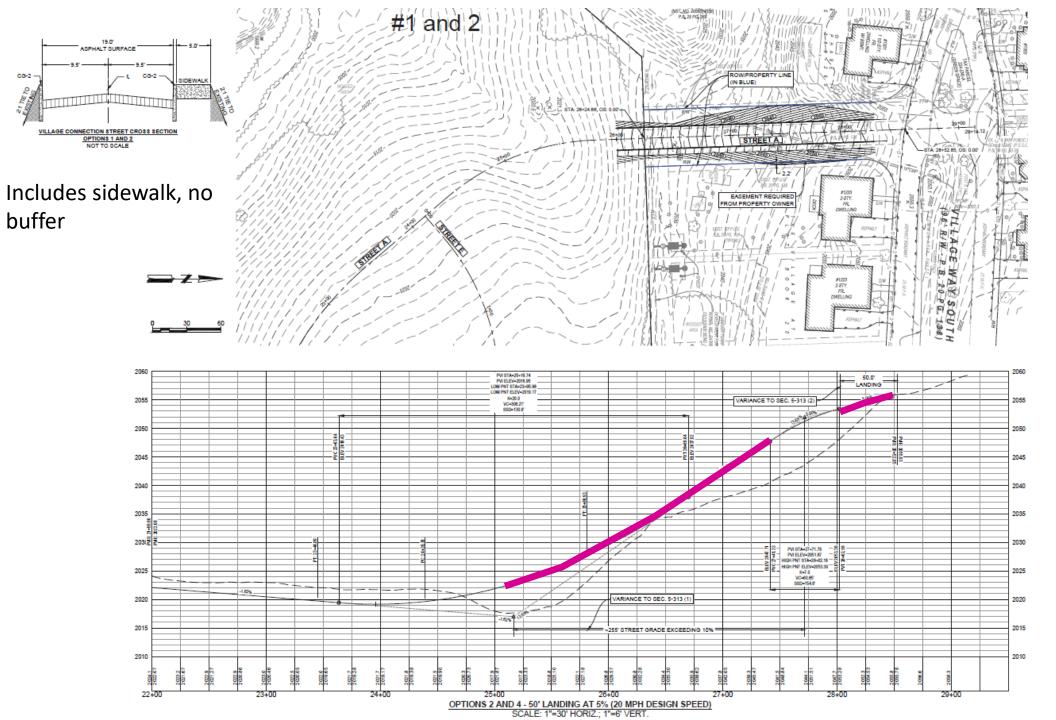
#### Street Landings Variance

- Subdivision ordinance sets minimum landing distance and grade at intersections for vehicle safety
- Applicant requests reducing landing length at Village Way South

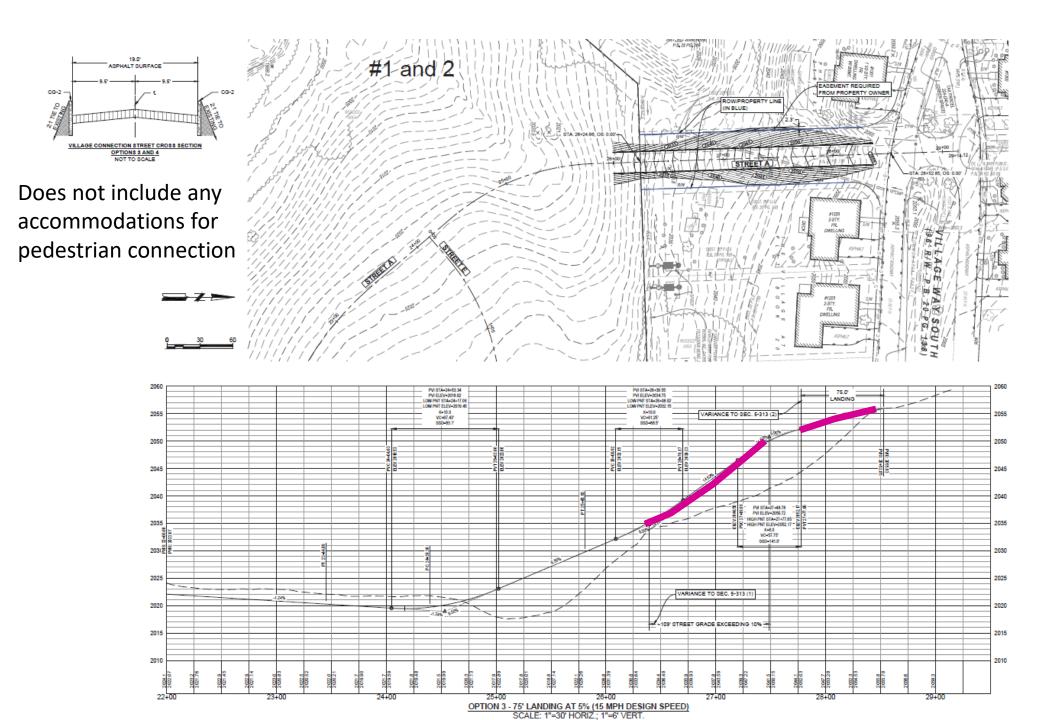




No variance for landing; variance for street grade required



Variance for landing; variance for street grade required

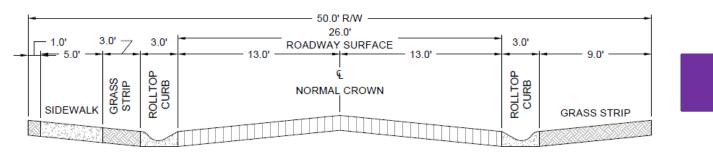


Variance for landing; variance for street grade required

#### Curb & Gutter Variance

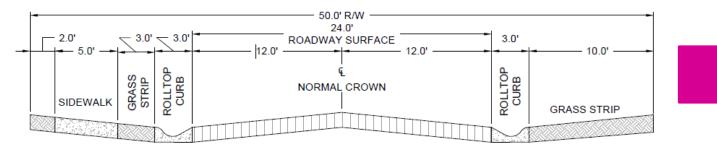
- Subdivision ordinance requires standard CG-6 curb
   & gutter on all new streets
- Applicant requests roll-top curb in south area; applicant requests no curb of any kind in north area—using roadside ditch for SWM
- Variance should be evaluated for appropriateness for both applications (north and south)





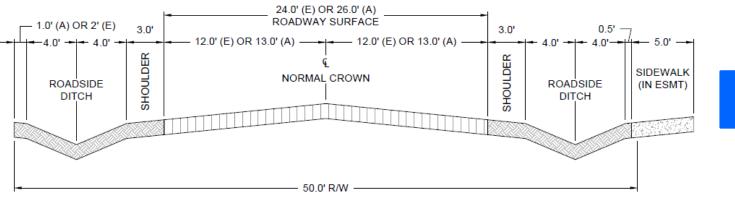
#### TYPICAL ROAD CROSS SECTION FOR STREETS A (STA 0+50 TO STA 16+50) AND B

(NOT TO SCALE)



#### TYPICAL ROAD CROSS SECTION FOR STREETS C AND D

(NOT TO SCALE)



#### TYPICAL ROAD CROSS SECTION FOR STREET A (STA 16+50 TO STA 24+00) AND STREET E

(NOT TO SCALE)

NOTE: THE STREET IN PARENTHESES (A OR E) DEFINES THE STREET TO WHICH THE DIMENSION APPLIES.

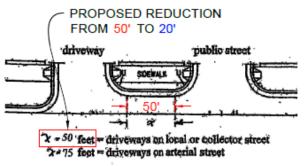
#### Proposed street sections

## Location of Driveways Variance

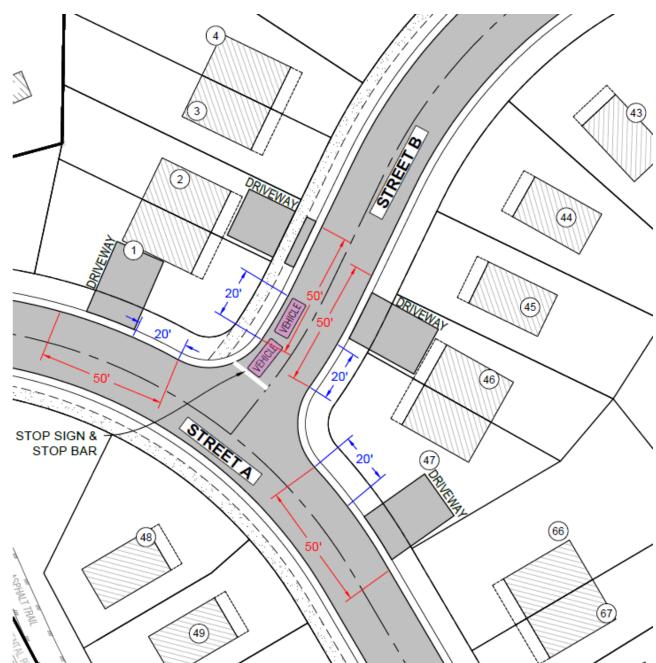
- Subdivision ordinance requires minimum distance from driveways to intersections
- Applicant requests closer distance due to small lot size



#### #9 Driveways



"DRIVEWAY MEASUREMENTS DIAGRAM"
PER SEC.5-318(d) OF SUBDIVISION
ORDINANCE



#### Sidewalk Variance

- Sidewalks are required along all new public streets; 5' concrete plus 4' vegetative strip
- Applicant requests to eliminate sidewalk in north area of development



#### PUE Width Reduction Variance

- Public Utility Easements required to be 15' on interior of all perimeter property lines, and centered on all interior lot lines
- Applicant requests reducing PUE width to 7.5' in all front yards
- Applicant requests to reduce PUE width around perimeter to 7.5' where there are existing easements
- Since front setback is minimum 20', a 15' PUE can be provided



#### Proffers

- Proposed voluntarily by applicant
- Should address a specific impact and be directly related to the proposed development
- Generally provide greater commitment, clarity, and enforcement mechanisms to ensure that the binding nature of the plan and development are maintained
- Town staff and Town Attorney provide review for clarity and enforceability
- Planning Commission and Town Council determine if proffers are acceptable (content) to mitigate impact



#### Open Space proffer 2

- 35% open space
- Trails, grass trails, sidewalk connections provided
- Open space ownership & maintenance
- HOA documents will include provision for annual review
  - Additional detail for enforceability is needed including how any recommendations are implemented
  - "...shall include a provision for annual site visit..." is not enforceable



## Landscaping proffer 3

- Canopy coverage 20%
  - Metric may be needed to ensure that areas are on target to reach required canopy coverage; mitigation (including planting) if targets are not met
- Street trees (ratio varies by north/south)
  - Proffer should specify who replaces street trees that are removed



## Landscaping proffer continued 3

- Managed Successional area ratio 1 tree/50 LF riparian area & 2 trees per quarter-acre
  - Metric used to measure "trees per acre" is not used elsewhere in Town. Applicant should consider an equivalent canopy coverage metric or simply specify a minimum number of trees in total; in which phase
- Pond Edge: 1 per 50 [linear] feet
  - Applicant should clarify "linear" feet; planting should not negatively impact pond embankments; specify which phase



#### Landscaping proffer continued 3

- Yard landscaping: 1 tree per lot; minimum of 2 trees or shrubs per lot in south area; 1 tree in the front yard; minimum of 4 shrubs or trees per lot in north area
  - Additional clarity needed to specify tree canopy size (vs. medium/large tree as proposed)



#### Recreation Amenities proffer cont'd 4

- Recreational amenities to be installed by developer:
- Active: primary structural playground; secondary structural item; paved trails as shown
  - Clarify language "primary/secondary playground with play equipment"
  - Enforceability language "shall connect" instead of "are shown connecting"



#### Recreation Amenities proffer cont'd 4

- Recreational amenities to be installed by developer:
- Passive: community gathering area with amenities...
  - Clarifying language regarding amenities proposed, including any architectural details and pattern book supplements



#### Recreation Amenities proffer cont'd 4

- Recreational amenities to be installed by developer:
- Grass trails: connect open space where there are no trails or sidewalks
  - Clarifying/enforceability language regarding minimum width and mowing schedule or other maintenance standard



## Accessory Apartment proffer 5

 Will need to be removed if applicant intends to remove the allowance of ADUs from the district



## Trails proffer 6

- Connect Village at Toms Creek trail to The Farm Trail
- Connect Internal development trail west as a portion of Toms Creek greenway
- Connect Shadowlake Road to Street B
  - Specification of trails in this proffer may be duplicative of language in Proffer 4 (recreation).
  - Clarifying language to remove trails references from Proffer 4; add additional clarifying language regarding parcel IDs, etc. and final alignment should be appropriate for future connections



### Construction Vehicles proffer 8

- Construction entrance only from Glade Road
  - Staff suggests the applicant provide physical barrier for enforceability of this proffer until the street is accepted by the Town



## Affordable Housing Proffer 9

- Generally: some items appropriate for proffers, others for developer agreement
  - Specify minimum number of homes, under which AMI structure, where, and when in the development
  - Specify transfer to Land Trust
  - Proffer that HOA docs include owner-occupancy restriction
  - Proffer consistency with pattern book
  - Proffer timing of completion



#### Unit type distribution proffer 10 & 11

- Proffer 10 provides minimum numbers of unit types on each street in south area: ensures a mix of unit types such that no street will be entirely one type
- Proffer 11 states that all unit types shall be single-family detached in the north area



#### Pearl Certification 12

- All homes that are not the 10 homes for up to 80% AMI will achieve Pearl Certification
  - Staff notes that HERs is a quantifiable metric for energy-efficiency that can have real benefit to the homeowner in terms of energy savings. The 10 homes for up to 80% AMI will be constructed to achieve EarthCraft Gold



## Phasing Proffer 13

- Phase 1—Street A including homes, and supporting infrastructure; pump station; waterline; SWM
- Phase 2—Everything else
  - Clarifying language needed to specify "supporting infrastructure" and construction of other improvements such as recreation amenities



# HOA to honor proffers; owneroccupancy Proffer 14

- Proffer is not enforceable as written.
   Clarifying language for the HOA to enforce the proffers.
- Concept of owner-occupancy 4 out of 5 years helps prevent rental or investment property



